

# AGENDA

## **Special Council Meeting**

To be held in Shire of Koorda Council Chambers 10 Haig Street, Koorda WA 6475 Friday 28 July 2023 Commencing 4.00pm

Meeting Purpose: To consider the 2023/2024 Draft Budget and the 2022/2023 Interim Audit Report. Special Council Agenda Friday 28 July 2023

#### **NOTICE OF MEETING**

Dear Elected Members,

Notice is hereby given that a Special Meeting of Council of the Shire of Koorda will be held on Friday 28 July 2023 in the Shire of Koorda Council Chambers, 10 Haig Street, Koorda, commencing at 4.00pm.

The purpose of the meeting is to consider the 2023/2024 Draft Budget and the 2022/2023 Interim Audit Report.

Darren Simmons Chief Executive Officer 27 July 2023

#### DISCLAIMER

No responsibility whatsoever is implied or accepted by the Shire of Koorda for any act, omission or statement or intimation occurring during Council or Committee meetings.

The Shire of Koorda disclaims any liability for any loss whatsoever and howsoever caused arising out of reliance by any person or legal entity on any such act, omission or statement or intimation occurring during Council or Committee meetings.

Any person or legal entity who acts or fails to act in reliance upon any statement, act or omission made in a Council or Committee meeting does so at that person's or legal entity's own risk.

In particular and without derogating in any way from the broad disclaimer above, in any discussion regarding any planning application or application for a license, and statement or intimation of approval made by a member or officer of the Shire of Koorda during the course of any meeting is not intended to be and is not to be taken as notice of approval from the Shire of Koorda.

The Shire of Koorda warns that anyone who has any application lodged with the Shire of Koorda must obtain and should only rely on <u>written confirmation</u> of the outcome of the application, and any conditions attaching to the decision made by the Shire of Koorda in respect of the application.

To be read aloud if any member of the public is present.

Signed

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Darren Simmons Chief Executive Officer

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## Shire of Koorda Special Council Meeting 4.00pm, Friday, 28 July 2023



#### 1. Declaration of Opening

The Presiding person welcomes those in attendance and declares the meeting open at X.XXpm.

#### 2. Record of Attendance, Apologies and Leave of Absence

Councillors:

Cr JM Stratford President Cr BG Cooper Deputy President Cr GL Boyne Cr GW Greaves Cr LC Smith Cr NJ Chandler

#### Staff:

Mr DJ Simmons	Chief Executive Officer (CEO)
Miss LD Foote	Deputy Chief Executive Officer (DCEO)

#### Members of the Public:

#### Apologies:

Approved Leave of Absence:

#### 3. Public Question Time

(Please note: Being a special meeting of Council, any questions must relate to the purpose of the meeting being to consider the 2023/2024 Draft Budget and the 2022/2023 Interim Audit Report).

#### 4. Disclosure of Interest

#### 5. OFFICER'S REPORTS – GOVERNANCE & COMPLIANCE

#### 5.1. Adoption of 2023/2024 Budget

Corporate and Community		
Date	25 July 2023	
Location	Not Applicable	
Responsible Officer	Lana Foote, Deputy Chief Executive Official	cer
Author	As above	
Legislation	Local Government Act 1995; Local Gove	ernment (Financial
	Management) Regulations 1996	
Disclosure of Interest	Nil	
Purpose of Report	Report         Executive Decision ⊠Legislative Requirement □Information	
Attachments	8.1A - 2023/2024 Draft Statutory Budget (including Fee and Charge	
	Schedule)	

#### Background:

To consider and adopt the Municipal Fund Budget for the 2023/2024 financial year together with supporting schedules, including imposition of rates and minimum payments, adoption of fees and charges, establishment of new reserve funds, setting of elected members fees for the year and other consequential matters arising from the budget papers.

The draft 2023/2024 budget has been compiled based on the principles contained in the Integrated Strategic Plan and Strategic Resourcing Plan. The 2023/2024 draft budget has been prepared in accordance with the presentations made to councillors at the budget workshops held 30 May 2023 and 10 June 2023.

#### Comment:

The budget has been prepared to include information required by the *Local Government Act 1995, Local Government (Financial Management) Regulations 1996* and Australian Accounting Standards. The main features of the draft budget include:

- The budget has been prepared with a 2.5% rate increase in line with the forward financial plans contained in the Plan for the Future. This increase applies to all differential general rate categories.
- Fees and charges have been reviewed and updated and are itemised in the draft budget.
- The collection of household and commercial waste charges is proposed to increase and are itemised in the schedule of fees and charges.
- A capital works program totalling \$4.5m for investment in infrastructure, land and buildings and plant and equipment is planned. Expenditure on road infrastructure is the major component of this (\$1.732m) in line with Council's strategy to increase investment in road and associated assets. An amount of \$1.217m is provided for land and building, \$905k for plant and equipment and \$645k for Other Infrastructure.
- An estimated surplus of \$1.809m is anticipated to be brought forward from 30 June 2023. The
  estimated surplus is made up from a prepayment of \$2.3m was made at the end of June which
  related to the 2023/24 Financial Assistance Grant. The reserve transfers have not been
  completed for 2022/23 due to some carry forward plant replacement projects and have been
  included in the 2023/2024 Budget. This opening surplus is unaudited and may change. Any
  change will be addressed as part of a future budget review.

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- Principal additional grant funding for the year is estimated from:
  - Main Roads Direct Grant \$196,756
  - Regional Road Group \$479,779
  - Roads to Recovery \$402,890
  - o LRCI \$567,721
  - CSRFF \$130,421

The draft 2023/2024 budget continues to deliver on other strategies adopted by the council and maintains a high level of service across all programs while ensuring an increased focus on road and associated infrastructure as well as on renewing all assets at sustainable levels.

#### **Consultation:**

While no specific consultation has occurred on the draft 2023/2024 budget, community consultation and engagement has previously occurred during development of the Integrated Strategic Plan (which incorporates the Strategic Community Plan and Corporate Business Plan).

Extensive internal consultation has occurred with staff and through workshops with elected members.

#### **Statutory Implications:**

LGA S6.2 required that not later than 31 August in each financial year, or such extended time as the Minister allows, each local government is to prepare and adopt, (Absolute Majority required) in the form and manner prescribed, a budget for its municipal fund for the financial year ending on the next following 30 June.

Divisions 5 and 6 of Part 6 of the *Local Government Act 1995* refer to the setting of budgets and raising of rates and charges. The *Local Government (Financial Management) Regulations 1996* details the form and content of the budget. The draft 2023/2024 budget as presented is considered to meet statutory requirements.

Section 67 of the *Waste Avoidance and Resource Recovery Act 2007* enables a local government to impose an annual charge in respect of premises provided with a waste service by the local government.

Section 5.98 of the Local Government Act 1995 sets out fees etc payable to Council members.

Section 5.98A of the Local Government Act 1995 sets out allowances payable to Deputy Presidents.

Section 7B(2) of the *Salaries and Allowances Act 1975* requires the Tribunal, at intervals of not more than 12 months, to inquire into and determine –

- the amount of fees to be paid to Council members;
- the amount of expenses to be reimbursed to Council members;
- the amount of allowances to be paid to Council members.

Regulations 30-34AD of the *Local Government (Administration) Regulations 1996* set the limits, parameters and types of allowances that can be paid to elected members.

#### **Policy Implications:**

There are no known policy implications arising from this report.

#### Strategic Implications:

The draft 2023/2024 budget has been developed having regard for the Shire's Strategic Resourcing and Integrated Strategic Plans adopted by Council.

#### **Financial Implications:**

Specific financial implications are as outlined in the body of this report and as itemised in the draft 2023/2024 budget attached for adoption.

#### **Voting Requirements:**

**Recommendation 1** Simple Majority Absolute Majority

Officer Recommendation 1 – Budget for 2023/2024

That, pursuant to the provisions of Section 6.2 of the *Local Government Act 1995 and Part 3 of the Local Government (Financial Management) Regulations 1996, Council adopts the Budget as contained in Attachment 8.1A of this agenda and the minutes, for the Shire of Koorda for the 2023/2024 financial year which includes the following:* 

- Statement of Comprehensive Income by Nature and Type.
- Statement of Cash Flows.
- Statement of Financial Activity
- Note to and Forming Part of the Budget.
- Schedule of Fees and Charges.

**BY ABSOLUTE MAJORITY** 

**Recommendation 2** 

□ Simple Majority □ Absolute Majority

Officer Recommendation 2 – General and Minimum Rates, Instalment Payment Arrangements, Discounts and Interest

That,

1. For the purposed of yielding the deficiency disclosed by the Municipal Fund Budget adopted at Recommendation 1 above, council pursuant to Sections 6.32, 6.33, 6.34 and 6.35 of the *Local Government Act 1995* impose the following general rates and minimum payments on Gross Rental and Unimproved Values.

1.1. General Rates

- GRV 0.12170 cents in the dollar
- UV & Mining 0.01262 cents in the dollar
- **1.2. Minimum Payments**

- GRV	\$420.00
- UV & Mining	\$420.00

2. Pursuant to Section 6.45 of the *Local Government Act* 1995 and regulation 64(2) of the *Local Government (Financial Management) Regulations* 1996, council nominates the following due dates for the payment in full by instalments.

 Option 1 (Discount Payment) Pursuant to Section 6.46 of the Local Government Act 1995, council offers a discount of 5% to ratepayers who have paid their rates in full, including arrears, waste and service charges, on or before 23 August 2023.

<ul> <li>Option 2 (Full Payment)</li> <li>Full amount of rates and charges including arrears, to be paid on or before 7</li> <li>September 2023 or 35 days after the date of issue appearing on the rate notice, whichever is the later.</li> </ul>			
<ul> <li>Option 3 (Four Instalments) <ul> <li>First Instalment to be made on or before 7 September 2023 or 35 days after the date of issue appearing on the rate notice, whichever is later and including all arrears and a quarter of the current rates and service charges;</li> <li>Second Instalment to be made on or before 9 November 2023 or 35 days after the date of issue appearing on the rate notice, whichever is later;</li> <li>Third Instalment to be made on or before 18 January 2024 or 35 days after the date of issue appearing on the rate notice, whichever is later;</li> </ul> </li> </ul>			
<ul> <li>Fourth Instalment to be made on or before 21 March 2024 or 35 days after the date of issue appearing on the rate notice, whichever is later.</li> </ul>			
3. Pursuant to Section 6.45 of the <i>Local Government Act</i> 1995 and regulation 67 and 68 of the <i>Local Government (Financial Management) Regulations</i> 1996, council adopts a \$0.00 instalment administration charge and a 0% interest rates, where the owner has elected to pay rates and service charges through an instalment option.			
4. Pursuant to Section 6.51(1) and subject to Section 6.51(4) of the <i>Local Government Act</i> 1995 and regulation 70 of the <i>Local Government (Financial Management) Regulations</i> 1996, council adopts an interest rate of 7% for rates (and services charges) and costs of proceedings to recover such charges that remains unpaid after becoming due and payable.			
BY ABSOLUTE MAJORITY			
Recommendation 3			

Officer Recommendation 3 – Fees and Charges for 2023/2024

That, pursuant to the Section 6.16 of the *Local Government Act 1995* and other relevant legislation, councils adopt the Fees and Charges included at pages 28 to 31 inclusive of the draft 2023/2024 budget included as Attachment 8.1A of this agenda and the minutes.

BY ABSOLUTE MAJORITY

Officer Recommendation 4 – Elected Member' Fees and Allowances for 2023/2024

That,

In accordance with Section 5.98(1)(b) of the *Local Government Act 1995*, Regulation 30 of the *Local Government (Financial Management) Regulations 1996*, Part 6.4(1) of the Determination for Local Government Elected Council Members pursuant to Section 7B of the *Salaries and Allowances Act 1975*, Councillor annual attendance fees in lieu of Council Meeting, Committee Meeting and prescribed Meeting be set at \$3,900.00.

In accordance with Section 5.98(1)(b) of the *Local Government Act 1995,* Regulation 30 of the *Local Government (Financial Management) Regulations 1996,* Part 6.4(1) of the Determination for Local Government Elected Council Members pursuant to Section 7B of the *Salaries and Allowances Act 1975,* the President annual attendance fees in lieu of Council Meeting, Committee Meeting and prescribed meeting be set at \$4,680.00.

In accordance with Section 5.98(5) of the *Local Government Act 1995*, Regulation 33 of the *Local Government (Financial Management) Regulations 1996*, Part 7.2(1) of the Determination for Local Government Elected Council Members pursuant to Section 7B of the *Salaries and Allowances Act 1975*, the annual allowance for the Shire President be set at \$7,800.00.

In accordance with Section 5.98A(1) of the *Local Government Act 1995,* Regulation 33 of the *Local Government (Financial Management) Regulations 1996,* Part 7.3(2) of the Determination for Local Government Elected Council Members pursuant to Section 7B of the *Salaries and Allowances Act 1975,* the annual allowance for the Deputy Shire President be set at \$1,950.00.

In accordance with Section 5.99A(b) of the *Local Government Act 1995*, Regulation 34A of the *Local Government (Financial Management) Regulations 1996*, Part 9.2(2) of the Determination for Local Government Elected Council Members pursuant to Section 7B of the *Salaries and Allowances Act 1975*, the annual allowance for ICT expenses for Elected Members be set at \$1,800.00.

**BY ABSOLUTE MAJORITY** 

**Recommendation 5** 

 $\boxtimes$  Simple Majority  $\square$  Absolute Majority

Officer Recommendation 6 – Material Variance for 2023/2024

That Council, in accordance with regulation 34(5) of the, Part 7.3(2) of the *Local Government (Financial Management) Regulations 1996*, set the level to be used in the statements of financial activity in 2023/2024 for reporting material variance shall be \$10,000 and 10%.

SIMPLE MAJORITY

Governa	Shire of Koorda Drive In stay awhile	
Date	26 July 2023	
Location	Not Applicable	
Responsible Officer	Lana Foote, Deputy Chief Executive Officer	
Author	As above	
Legislation	Local Government Act 1995; Local Government (Administration) Regulations 1996	
Disclosure of Interest	Nil	
Purpose of Report		
Attachments	Interim Management Letter 2023	

#### Background:

Dry Kirkness, being the appointed Contract Auditor by the Office of the Auditor General (OAG), conducted its Interim Audit for the Shire of Koorda from Monday 15 to Thursday 18 May 2023.

The Report on the results of the Audit has been received and is included as an Attachment for the Audit & Risk Committee's information.

#### Comment:

This Item presents the results and findings of the Interim Audit for the year ending 30 June 2023 to the Audit & Risk Committee for consideration and, if satisfactory, recommendation to Council for adoption.

The Report identifies seven areas which are considered deficient, being:

- 1. Changes to supplier master files,
- 2. Risk management policies and risk register,
- 3. Asset management policy,
- 4. Employee exit checklist sign offs,
- 5. Difference between payments presented to the Council and finance system,
- 6. Monthly statement of financial activity recognition of grant income, and
- 7. Approval of EFT payment payroll.

The attached Interim Management Letter provides comprehensive details in regard to; the ratings of each finding, the implication of the finding, and recommends ways in which the findings can be rectified.

The Executive Management team have provided comments around each finding in relation to the work that has been completed to date to rectifying the findings, and any future work that will be undertaken to rectify the outstanding findings.

#### **Consultation:**

Darren Simmons, CEO Ann Ang, Director, Financial Audit, Office of the Auditor General for WA Marius van der Merwe, Partner, Dry Kirkness Eoin Condon, Manager, Dry Kirkness Special Council Agenda Friday 28 July 2023 Statutory Implications:

The Local Government (Audit) Regulations 1996 provides the legislative framework for the conduct of audits in local government, and the role of the Audit & Risk Committee in considering the results of those audits.

Policy Implications:

Nil

#### **Strategic Implications:**

Shire of Koorda Integrated Strategic Plan 2022 4.1.1 - Ensure the use of resources is effective, efficient and reported regularly. (e.g. Financial Management)

#### **Financial Implications:**

Nil

Voting Requirements: Simple Majority Absolute Majority

**Committee Recommendation** 

That, in accordance with the Local Government (Audit) Regulations 1996, Council:

**1.** Receives the Auditor's Interim Audit Management Report, as presented in Attachment 7.1A, from Dry Kirkness for the 2022/23 financial year; and

2. Notes the Management Comment and Actions taken to address the Findings contained in the Auditor's Interim Audit Management Report.

#### 6. Closure